

Health and Adult Social Care Overview and Scrutiny Committee

Date of Meeting: 13 September 2017

Report Title: BCF End of Year Report

Portfolio Holder: Cllr. Janet Clowes (Adults Social Care and Integration)

Senior Officer: Linda Couchman, Interim Director of Adult Social Care and Health

1. Report Summary

1.1. The following is the year-end report for the Better Care Fund. The Better Care Fund provides a mechanism for joint health and social care planning and commissioning, bringing together ring-fenced budgets from Clinical Commissioning Group allocations, the Disabled Facilities Grant and funding paid directly to local government for adult social care services – the Improved Better Care Fund.

1.2. The year-end report covers the performance of the BCF in Cheshire East over 2017/18.

2. Recommendation/s

2.1. That the Better Care Fund in Cheshire East is making a significant difference to people's lives as evidenced by the highlights of scheme performance.

2.2. That Notable improvements to Delayed Transfers of Care have taken place during the course of 2017/18.

2.3. The Better Care Fund plan covers a two year period 2017/19 and in 2018/19 there remains much to do.

3. Reasons for Recommendation/s

3.1. In appraising the performance of BCF in 2017/18, consideration should be given to 'highlights of scheme performance', 'how the plan performed against the national metrics' and 'the financial income and expenditure of the plan'.

3.2. This end of year report forms part of the monitoring arrangements for the Better Care Fund.

4. Other Options Considered

4.1. Not applicable.

5. Background

5.1. Better Care Fund background

5.2. The Better Care Fund provides a mechanism for joint health and social care planning and commissioning, bringing together ring-fenced budgets from Clinical Commissioning Group allocations, the Disabled Facilities Grant and funding paid directly to local government for adult social care services – the Improved Better Care Fund. The Spring Budget 2017 announced an additional £2 billion to support adult social care in England. This money is included in the Improved Better Care Fund grant to local authorities and will be included in local Better Care Fund pooled funding and plans.

5.3. Local Better Care Fund plans are subject to national conditions and guidance. Local plans are monitored through NHS England and there are strict timelines regarding submission of plans for both regional and national assurance of plans to take place.

5.4. National Conditions for 2017-19: In 2017-19, NHS England required that Better Care Fund plans demonstrated how the area will meet the following national conditions:

- Plans to be jointly agreed
- NHS contribution to adult social care is maintained in line with inflation
- Agreement to invest in NHS commissioned out-of-hospital services, which may include 7 day services and adult social care
- Managing Transfers of Care (*Delayed Transfers of Care*)

5.5. Detailed Implementation Plans were developed as part of the '*Delivering the Better Care Fund in Cheshire East 2017-19*,' which was fully assured by NHS England on 21st December 2017. The progress against the delivery of these plans will be shared and monitored by the Better Care Fund Governance Board and will also be presented to the Cheshire East Health and Wellbeing Board on a quarterly basis.

5.6. Highlights of scheme performance

5.7. The following table details the schemes which comprise the Better Care Fund and gives a summary of the number of people supported and the scheme highlights.

Scheme number	Scheme name	Fund	The number of people supported/highlights
001	Assistive Technology (AT)	Better Care Fund	<ul style="list-style-type: none"> • 2358
002	British Red Cross 'Support at Home Service'	Better Care Fund	<ul style="list-style-type: none"> • Service established • Enabled more people to be supported at home, including patients recently discharged from hospital.
003	Combined Reablement Service	Better Care Fund	<ul style="list-style-type: none"> • 4468
004	Safeguarding Adults Board	Better Care Fund	<ul style="list-style-type: none"> • Number of adult safeguarding concerns raised in-year – 3175. • Number of Section 42 enquiries i- year – 1030. • Number of cases referred to high risk self-neglect forum in-year – 16.
005	Disabled Facilities Grant (DFG)	Better Care Fund	<ul style="list-style-type: none"> • 318
006	Carers Assessment and Support, Carers Live Well Fund	Better Care Fund	<ul style="list-style-type: none"> • 872
007	'Home First' Schemes ECCG	Better Care Fund	<ul style="list-style-type: none"> • Services working in integrated way with Social Care and Primary Care Colleagues in Multi-disciplinary team approach including: • Provision of 58 Intermediate Care beds at East Cheshire NHS Trust and community based Intermediate Care Services • Night Service to take vulnerable patients home from A&E
008	'Home First' Schemes SCCCG	Better Care Fund	
009	Programme Management and Infrastructure	Better Care Fund	<ul style="list-style-type: none"> • On-time submission of NHSE and other central returns. • Monthly reporting of

Scheme number	Scheme name	Fund	The number of people supported/highlights
			actual and forecast spend against budget from end of Quarter one onwards.
010	'Winter' Schemes ECCCCG	Better Care Fund & Improved Better Care Fund	<ul style="list-style-type: none"> Additional 38 beds spot purchased to aid flow within the hospital and to ensure people were receiving the right care in the right location Increased the number of community beds to 96 as a core bed stock but increased up to 109 to manage peaks in demand during the challenging winter period. Additional therapy staff recruited within the community to support the community beds and to support local care homes.
011	'Winter' Schemes SCCCCG	Better Care Fund & Improved Better Care Fund	
012	Home Care (domiciliary care) Package Retention for 7 days	Improved Better Care Fund	<ul style="list-style-type: none"> The care package retention scheme was used on 394 occasions.
013	Increased capacity in the Social Work Team over Bank Holiday weekends	Improved Better Care Fund	<ul style="list-style-type: none"> Funding in place to support discharge models which included having a locality manager and practice manager in post as well as having social workers available on weekends covering both Leighton and Macclesfield hospitals.
014	Enhanced Care Sourcing Team (8am-8pm)	Improved Better Care Fund	<ul style="list-style-type: none"> 995 packages of care were sourced
015	Live Well Cheshire East	Improved Better Care Fund	<ul style="list-style-type: none"> Live Well CE established, the site generated 16,000 page views per week and 5,700 individual user sessions.

Scheme number	Scheme name	Fund	The number of people supported/highlights
016	Additional Social Care staff to prevent people from being delayed in hospital	Improved Better Care Fund	<ul style="list-style-type: none"> A locality manager and practice manager in post as well as having social workers available on weekends covering both Leighton and Macclesfield hospitals.
017	Improved access to and sustainability of the local Care Market ('Home Care' and 'Accommodation with Care')	Improved Better Care Fund	<ul style="list-style-type: none"> Commenced Fair cost of care pricing review and consultation for Accommodation with Care. Completed market engagement on carers services and people with complex needs Specification for Care at Home and Accommodation with care completed.
018	Care Home assessments at the weekend	Improved Better Care Fund	<ul style="list-style-type: none"> Scheme proposal produced. Trusted assessor training attendance Meetings held with care provider market.

5.8. How the plan performed against national metrics

The BCF policy framework establishes the national metrics for measuring progress of integration through the BCF. Information on all four metrics is collected nationally. In summary these are:

- Non-elective admissions (General and Acute);
- Admissions to residential and care homes
- Effectiveness of Reablement; and
- Delayed transfers of care;

5.8.1. The following table gives a breakdown of the target against each metric for 2017/18 as well as the actual performance during 2017/18 and a RAG rating.

Metric	Target	Actual performance	RAG rating
1. NEA - Reduction in non-elective admissions:	Q4 17/18 10,072	Q4 17/18 9,874	Green
	Total 17/18	Total	

		39,768	39,295	
2.	Residential admissions - Rate of permanent admissions to residential care per 100,000 populations (65+):	716.9	729.7	Red
3.	Reablement - Proportion of older people (65 and over) who were still at home 91 days after discharge from hospital into Reablement / rehabilitation services:	88.4	82.4%	Red
4.	Delayed Transfers of Care (delayed days):	Q4 17/18 958.9	Q4 17/18 874	Green

5.9. The financial income and expenditure of the plan

5.10. The total BCF budget in 2017/18 was £24.93 million. The total expenditure for the year was £24.82 million resulting in an underspend of £0.11m. This underspend of £110k will be carried forward for reinvestment in 2018/19.

5.11. The table below shows the final outturn for 2017/18. This demonstrates the size of the fund and the fact this has met the conditions with regard to the total funds pooled as required by central government. After accounting for any individual scheme variances (both over and underspends) in line with the agreed Section 75 agreements, the final bottom line position is an underspend of £111k. Cheshire East Council has carried forward this underspend into 2018/19 and the deployment of these funds will be agreed with all BCF partners following the methodology set out in Schedule 3 of the S75 agreements that govern the operation of the Pooled Fund.

2017/18 Better Care Fund scheme	Total BCF	Total variance
Assistive Technology (AT)	743,000	138,581
British Red Cross 'Support at Home Service'	243,000	18,079
Combined Reablement Service	4,401,000	(243,832)
Safeguarding Adults Board	390,000	0
Programme Management and Infrastructure	226,522	(34,380)

'Home First' Schemes ECCG'	8,378,000	0
'Home First' Schemes SCCCCG'	7,427,000	0
Carers Assessment and Support	319,000	0
Carers Live Well Fund	376,000	11,050
Winter' Schemes ECCCG	260,000	0
'Winter' Schemes SCCCCG	240,000	0
Disabled Facilities Grant (DFG)	1,931,000	0
TOTAL	24,934,522	(110,502)

5.12. **The next steps in 2018/19**

- System leadership event to refine view of integration
- 7 day working self-assessment
- High Impact Care self-assessment
- Developing Cheshire East approach to integration scorecard
- Imbedding learning from the local systems reviews which have been carried out by CQC

6. Implications of the Recommendations

6.1. Legal Implications

6.1.1. This is in line with the Care Act 2014, and The Better Care Fund Policy Guidance and the Local Government Act 2003 for adult social care.

6.1.2. The Better Care Fund Governance Group continues to have oversight and responsibility for reviewing the delivery of the agreement. Under Section 75 of the National Health Service Act 2006, NHS bodies may enter into arrangements with local authorities in relation to NHS functions and the health functions of local authorities.

6.1.3. S141 of the Care Act 2014 provides for the Better Care Fund Pooled Funds to be held under and governed by an overarching s75 National Health Service Act 2006 Partnership Agreement.

6.2. Finance Implications

6.2.1. Financial implications are stated in the body of the report.

6.3. Policy Implications

6.3.1. The ageing population in Cheshire East and associated pressures on the home care market is central to the planning behind the iBCF schemes and core Better Care Fund schemes which have been developed for Cheshire East Better Care Fund.

6.4. Equality Implications

6.4.1. As the leaders for our local health and social care economy, all BCF partners in Cheshire East are conversant and compliant with the Equality Act 2010.

6.5. Human Resources Implications

6.5.1. Any impact for Cheshire East employees will be as a result of the need for greater integration in care delivery and commissioning in terms of restructures or changes to job roles. These will be dealt in accordance with the Councils policy and procedures. This could be due to a number of factors- seven day working policy, change in terms and conditions, geographical location of staff. Any identified implication will have a full impact assessment completed and assurance that all employment legislation is adhered to.

6.6. Risk Management Implications

6.6.1. Risk of the consequence of failing to achieve proposed changes in activity levels and a plan to mitigate these with respect to the BCF in 2018-19.

6.7. Rural Communities Implications

6.7.1. There are no direct implications for rural communities.

6.8. Implications for Children & Young People

6.8.1. Some children and young people are classed as carers, and it is important that these individuals are recognised and supported through the existing better care fund.

6.9. Public Health Implications

6.9.1. The Better Care Fund has been created to improve the lives of some of the most vulnerable people in our society, placing them at the centre of their care and support, and providing them integrated health and social care services, resulting in an improved experience and better quality of life.

6.9.2. Reducing the demand for health and care services, by enabling people to enjoy a healthy and active life within their communities, is a key priority for the NHS and social care system

6.9.3. The Better Care Fund has been created to improve the lives of some of the most vulnerable people in our society, placing them at the centre of their care and support, and providing them integrated health and social care services, resulting in an improved experience and better quality of life.

6.9.4. Health and care that supports better health and wellbeing for all, and a closing of health inequalities.

7. Ward Members Affected

7.1. The implications are borough wide.

8. Consultation & Engagement

8.1. Consultation and engagement with CCG partners through the BCF Governance Group has taken place and will continue to take place

9. Access to Information

9.1. 2017-19 Integration and Better Care Fund Policy Framework (DoH, DCLG 2017)

9.2. Delivering the Better Care Fund in Cheshire East 2017-19

9.3. Integration and Better Care Fund planning requirements for 2017-19

10. Contact Information

10.1. Any questions relating to this report should be directed to the following officer:

Name: Alex Jones

Job Title: BCF Programme Manager

Email: Alex.t.jones@cheshireeast.gov.uk